Commons Act 2006: Schedule 2

# Application to correct non-registration or mistaken registration

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Official stamp

### **COMMONS ACT 2006**

West Berkshire District
Council
Commons Registration
Authority

25th SEPT 2025

Application number

CL87/2025

Register unit number allocated at registration (for missed commons only)


Applicants are advised to read 'Part 1 of the Commons Act 2006: Guidance to applicants' and to note:

- Any person can apply under Schedule 2 to the Commons Act 2006.
- All applicants should complete boxes 1-10.
- Applications must be submitted by a prescribed deadline. From that date onwards no further
  applications can be submitted. Ask the registration authority for details.
- You will be required to pay a fee unless your application is submitted under paragraph 2, 3, 4 or 5 of Schedule 2. Ask the registration authority for details. You would have to pay a separate fee should your application relate to any of paragraphs 6 to 9 of Schedule 2 and be referred to the Planning Inspectorate.

### Note 1

Insert name of commons registration authority.

### 1. Commons Registration Authority

To the: West Berkshire District Council

Tick the box to confirm that you have:

enclosed the appropriate fee for this application:

V

or

have applied under paragraph 2, 3, 4 or 5, so no fee has been

enclosed:

### Note 2 2. Name and address of the applicant If there is more than one applicant, Name: Swings and Smiles (Co. Regn No. 06182577) (Registered Charty No. list all their names Postal address: 1120598) and addresses in full. Use a separate sheet if necessary. A Place to Play, Lower Way, Thatcham, Berkshire, RG19 3RR. State the full title of the organisation if the applicant is a body corporate or an unincorporated Postcode RG19 3RR. association. If you supply an Telephone number: email address in 01635 285170 the box provided, you may receive communications Fax number: from the registration authority or other E-mail address: rhonda@swings and smiles. co. uk persons (e.g. objectors) via email. If box 3 is not completed all correspondence and notices will be sent to the first named applicant. Note 3 3. Name and address of representative, if any This box should be completed if Name: a representative. e.g. a solicitor, is instructed for the Firm: purposes of the application. If so Postal address: all correspondence and notices will be sent to the person or firm named here. If you supply an email address in the box provided, Postcode the representative may receive communications from the Telephone number: registration authority or other Fax number: persons (e.g. objectors) via email. E-mail address:

### 4. Basis of application for correction and qualifying criteria Note 4 For further details Tick one of the following boxes to indicate the purpose for which you are of the requirements applying under Schedule 2 of the Commons Act 2006. of an application refer to Schedule To register land as common land (paragraph 2): 4. paragraph 14 to the Commons To register land as a town or village green (paragraph 3): Registration To register waste land of a manor as common land (England) Regulations 2014. (paragraph 4): To deregister common land as a town or village green (paragraph 5): To deregister a building wrongly registered as common land (paragraph 6): To deregister any other land wrongly registered as common V land (paragraph 7): To deregister a building wrongly registered as town or village green (paragraph 8): To deregister any other land wrongly registered as town or village green (paragraph 9): For waste land of a manor (paragraph 4), tick one of the following boxes to indicate why the provisional registration was cancelled. The Commons Commissioner refused to confirm the registration having determined that the land was no longer part of a manor (paragraph 4(3)): The Commons Commissioner had determined that the land was not subject to rights of common but did not consider whether it was waste land of a manor (paragraph 4(4)): The applicant requested or agreed to cancel the application (whether before or after its referral to a Commons Commissioner) (paragraph 4(5)): Please specify the register unit number(s) (if any) to which this application relates: C.L 87 5. Description of the reason for applying to correct the register: Note 5 Explain why the land should be Please see attached "Written submissions in supports of registered or, as the case may be, the application." deregistered.

### Note 6 6. Description of land You must provide Name by which the land is usually known: an Ordnance map of the land relevant to your application. "The Children's Centre, Lower Way, Thatcham." The relevant area must be hatched in blue. The map must be at a scale of at least 1:2,500, or 1:10,560 if the Location: land is wholly or predominantly Land on the north side of Lower Way Thatcham moorland. Give a grid reference or other identifying detail. Tick the box to confirm that you have attached an Ordnance map of the land: V Note 7 7. Declarations of consent This can include any written declarations sent to the applicant (i.e. a letter), and any such declaration made on the form itself. If your application is to register common land or a town or village green and part of the land is covered by a building or is within the curtilage of a building, you will need to obtain the consent of the landowner.

### Note 8

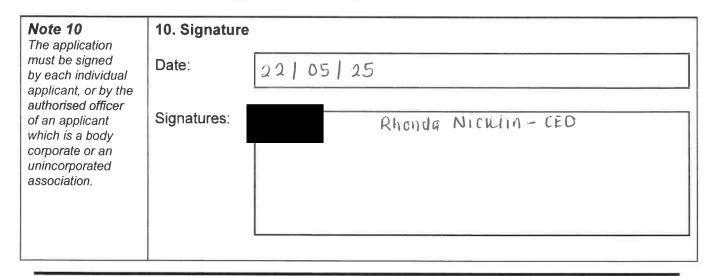
List all supporting documents and maps accompanying the application, including if relevant any written consents. This will include a copy of any relevant enactment referred to in paragraphs 2(2)(b) or 3(2) (a) of Schedule 2 to the Commons Act 2006 or, in relation to paragraph 4 (waste land of a manor) evidence which shows why the provisional registration was cancelled. There is no need to submit copies of documents issued by the registration authority or to which it was a party but they should still be listed. Use a separate sheet if

necessary.

### 8. Supporting documentation

Please see material annexed to the "Written submissions in support of the application."

### Note 9 9. Any other information relating to the application List any other matters which should be brought to the attention of the registration authority (in particular if a person interested in the land is expected to challenge the application for registration). Full details should be given here or on a separate sheet if necessary.



### REMINDER TO APPLICANT

You are responsible for telling the truth in presenting the application and accompanying evidence. You may commit a criminal offence if you deliberately provide misleading or untrue evidence and if you do so you may be prosecuted.

You are advised to keep a copy of the application and all associated documentation.

### Data Protection Act 1998

The application and any representations made cannot be treated as confidential. To determine the application it will be necessary for the commons registration authority to disclose information received from you to others, which may include other local authorities, Government Departments, public bodies, other organisations and members of the public.

A copy of this form and any accompanying documents may be disclosed upon receipt of a request for information under the Environmental Information Regulations 2004 or the Freedom of Information Act 2000.

## IN THE MATTER OF AN APPLICATION TO DE-REGISTER COMMON LAND KNOWN AS "THE CHILDREN'S CENTRE, LOWER WAY, THATCHAM"

### WRITTEN SUBMISSIONS IN SUPPORT OF THE APPLICATION

Paul Wilmshurst
New Square Chambers
Lincoln's Inn
London WC2A 3SW

TEL: +44 (0)20 7419 8000

## IN THE MATTER OF AN APPLICATION TO DE-REGISTER COMMON LAND KNOWN AS "THE CHILDREN'S CENTRE, LOWER WAY, THATCHAM"

### APPLICATION TO DE-REGISTER COMMON LAND

- This is an application to the West Berkshire District Council in its capacity as commons registration authority ("the CRA) to de-register land which is currently registered as common land. The application is made by Swings and Smiles (Co. Regn No. 06182577) (Registered Charity No. 1120598) who are in possession of the land under a lease dated 10<sup>th</sup> February 2017.
- 2. The West Berkshire District Council is the registered freehold proprietor of the land under title number BK326407 being land on the north side of Lower Way Thatcham [Appendix 1]. This land is otherwise known as "The Children's Centre, Lower Way, Thatcham." It is an unusual feature of the land that it developed with buildings; however, no part of this request relies on or is affected by that fact, and as such, it is not necessary to go into further detail on that issue. Hereinafter, the relevant land will simply be referred to as "the land."
- 3. The land is registered as a common land under the Commons Registration Act 1965 ("CRA 1965"). That registration was provisionally made on 21<sup>st</sup> June 1968 pursuant to an application made by the Thatcham Parish Council [Appendix 2]. The registration, being undisputed, became final on 1 October 1970. The relevant "register unit" is "C.L 87." Importantly, there are no registered rights of common over the land. The relevant parts of the commons register are reproduced at Appendix 3.

### **LEGISLATIVE FRAMEWORK**

### The Commons Registration Act 1965

4. The CRA 1965 was the first attempt to record the many various commons, rights of common and village greens that had customarily existed over vast swathes of England and Wales. Each commons registration authority began to keep a commons register under s.1 of the 1965 Act. Registration in any of the sections of the register pursuant to the 1965 Act was originally "provisional" and subject to objections which had to be made within specified periods. These periods expired on 31 July 1972. There were provisions made to

hear disputes or, in the absence of a dispute, to finally register the land or rights. In the case of a rejection of the application, the commons register would record that the registration had become "void": see s.4 of the 1965 Act.

5. The definition of "common land" under s.22(1) of the Commons Registration Act 1965 was land a) subject to rights of common whether those rights are exercisable at all times or only during limited periods; or b) waste land of a manor not subject to rights of common. The commons register was split up into different sections, including a "land" section and a "rights" section. Applications could be made to register land as common land, but applications could also be made to register a right of common (e.g. a right to graze sheep), and it would be implicit in such an application that it was being asserted that the land (over which the clamed right had been exercised) was common land.

### Commons Act 2006, Schedule 2, Paragraph 7 (land wrongly registered)

- 6. The Commons Act 2006, Schedule 2, paragraph 2 provides as follows:
  - "7 Other land wrongly registered as common land
  - (1) If a commons registration authority is satisfied that any land registered as common land is land to which this paragraph applies, the authority shall, subject to this paragraph, remove the land from its register of common land.
  - (2) This paragraph applies to land where-
  - (a) the land was provisionally registered as common land under section 4 of the 1965 Act;
  - (b) the provisional registration of the land as common land was not referred to a Commons Commissioner under section 5 of the 1965 Act;
  - (c) the provisional registration became final; and
  - (d) immediately before its provisional registration the land was not any of the following—
  - (i) land subject to rights of common;
  - (ii) waste land of a manor;

- (iii) a town or village green within the meaning of the 1965 Act as originally enacted; or
- (iv) land of a description specified in section 11 of the Inclosure Act 1845 (c. 118).
- (3) A commons registration authority may only remove land under subparagraph (1) acting on—
- (a) the application of any person made before such date as regulations may specify; or
- (b) a proposal made and published by the authority before such date as regulations may specify."

### **SUBMISSIONS**

7. Submissions are now made with regard to the requirements of the Commons Act 2006, Schedule 2, paragraph 2.

"the land was provisionally registered as common land under section 4 of the 1965 Act"

8. As above, this occurred on 21st June 1968.

"the provisional registration of the land as common land was not referred to a Commons

Commissioner under section 5 of the 1965 Act"

9. In 1973 the Commons Commissioners convened a hearing to determine the ownership of part of the land. It was recorded in the decision dated March 1973 [Appendix 4] that Mr Rowe, the Deputy Clerk, gave the following unchallenged evidence:

"The land is now flat grass land, used for grazing. Up to 1962 it was a pit-waste land the Council filled it in and it is now let rent free to bring it up to reasonable agricultural land. It may be reason of it situation be of value for other purposes. There are houses on the west and north; the large piece of land on the waste is part of an old pitt about 6 feet below road level and owned by the Church Commissioners."

10. It is suggested that referral to the Commons Commissioners just on the basis on determining ownership does not prevent de-registration here. Section 5 CRA 1965 (in its original form) was entitled "Notification of, and objections to, registration." See Appendix 5 for the full text. Plainly, a reading of its terms reveals that it is not concerned with

referrals to the Commissioners about the ownership of common land. It is concerned only with objections to the registration of common land and rights of common.

Immediately before its provisional registration the land was not "subject to rights of common"

11. On a review of all the papers presently available there is no evidence that the land was subject to rights of common immediately before 21<sup>st</sup> June 1968. For example, there is no registration of such rights nor any attempt to register such rights.

Immediately before its provisional registration the land was not "waste land of a manor"

- 12. In AG v Hanmer (1858) 31 LTS 379 waste land was held to be that land which is "uncultivated" and "unoccupied." In addition to this, in Box Parish Council v Lacy [1980] Ch 109 the Court of Appeal applied, in the context of registration under the 1965 Act, a definition of "waste of the manor" which meant that the land must be "still held of the manor." The evidence does not support the land still being held of a manor prior to provisional registration.
- 13. There is a reference, in the application form itself to a Thatcham Inclosure [A]ward 1852, although it is not explained. In Statutory Declaration dated July 1972 Brian Tetford [Appendix 6], the clerk of Newbury Rural District Council, it is recorded that the Inclosure Award of 1852 "vested in the Surveyors of the Highways of the Borough Tithing in the said Parish of Thatcham and their successors for ever and by virtue of Section 25 and 67 of the Local Government Act 1894 the said land became vested in Newbury Rural District Council." It is further set out that "the Council have received the rents and profits from the said land until the year 1963 and since that fate the Council have let the land rent free..."

  The reader is told that the land comprises the site of an old quarry. No doubt that it why the land is referred to as the "Gravel Pit" in the application for registration and the commons register.
- 14. Accordingly, it is submitted with respect to the above that the land was neither uncultivated nor unoccupied prior to its provisional registration. It must be assumed that the land was let out as claimed and that would entail exclusive possession being granted and asserted.

15. Furthermore, it is further submitted that the inclusion of waste land in a tenancy of any sort (as *per* the evidence in this case) is "sufficient to destroy waste status." See the case cited by Gadsden on Commons and Green (Current Edn) at [3-53] [Appendix 7]. This applies here as well, given the evidence of letting by the Council.

Immediately before its provisional registration the land was not a "town or village green within the meaning of the 1965 Act as originally enacted"

- 16. The relevant s. 22(1) of that 1965 Act (in its original form) can, as a matter of convenience, be read so as to provide for three classes of green, where it defines such greens as:
  - "... land which been allotted by or under any Act for the exercise or recreation of the inhabitants of any locality [class a] or on which the inhabitants of any locality have a customary right to indulge in lawful sports and pastimes [class b] or on which the inhabitants of any locality have indulged in such sports and pastimes as of right for not less than 20 years. [class c]"

As to class a, the Council is not aware of any Act which allotted the development site for recreation, and neither is there any other evidence that the land fell within in class b or c. Indeed, such use of the land for recreation would be inconsistent with its past use as quarry and thereafter for grazing.

Immediately before its provisional registration the land was "not subject to be inclosed under the Inclosure Act 1845 Section 11"

17. Section 11 of the Inclosure Act 1845 ("the IA 1845") provides, in typically verbose Victorian language, as follows:

### "11. Descriptions of land subject to be inclosed under this Act.

All such lands as are herein-after mentioned, (that is to say,) all lands subject to any rights of common whatsoever, and whether such rights may be exercised or enjoyed at all times, or may be exercised or enjoyed only during limited times, seasons, or periods, or be subject to any suspension or restriction whatsoever in respect of the time of the enjoyment thereof; all gated and stinted pastures in which the property of the soil or of some part thereof is in the owners of the cattle gates or other gates or stints, or any of them; and also all gated and stinted pastures in which no part of the property

of the soil is in the owners of the cattle gates or other gates or stints, or any of them; all land held, occupied, or used in common, either at all times or during any time or season, or periodically, and either for all purposes or for any limited purpose, and whether the separate parcels of the several owners of the soil shall or shall not be known by metes or bounds or otherwise distinguishable; all land in which the property or right of or to the vesture or herbage, or any part thereof, during the whole or any part of the year, or the property or right of or to the wood or underwood growing and to grow thereon, is separated from the property of the soil; and all lot meadows and other lands the occupation or enjoyment of the separate lots or parcels of which is subject to interchange among the respective owners in any known course of rotation or otherwise, shall be land subject to be inclosed under this Act."

18. In Gadsden on Commons and Greens 2nd Ed at [1-31] [Appendix 8] the authors try and make sense of this and describe this section as follows:

"As might be expected, the categories of land correspond to those described already as existing under the common law. The first relates to common land as generally understood whilst making it clear that the Act applies to the land whether the rights are exercisable at all times of the year or part of the year only. The second and third categories are those described now as regulated and stinted pastures. The fourth is clearly intended to bring into scope all common fields which are held, used or occupied in common for all or part of the year whether the individual ownerships are divided or not. The final category makes certain that lot meadows and any analogous land are included, although generally this type of land would fall into category four. The fifth category of land described may also overlap the fourth where the land is used in common but additionally will apply where a sole right of vesture, herbage or underwood is held by one person to the exclusion of the owner of the soil. Vesture is a right to take all the herbage on land including the underwood and herbage is the right to cut grass a well as graze it. A sole owner of vesture of herbage will be unusual today. A right to wood and underwood is a similar right related only o trees large and small and is thought to now obsolete."

In Commons and Greens, the Modern Law (2<sup>nd</sup> Edition) Angela Sydenham defines a "stinted pasture" as "The land over which sole profits of pasture are exercised, the owner of the soil having no residual grazing rights." [Appendix 9]

19. It is submitted that the Thatcham Enclosure Award 1852 [Appendix 10] does not fall within the definition of s.11 Inclosure Act 1845. It did not purport to grant any rights of common, stinted pastures or other rights identified by the extract recited above from Gadsden. Again, the simple letting out of the land by the Council for grazing and its prior use as a quarry tends to be destructive of any notion that the land ever fell within the required categories. As such, the exercise of concluding that s.11 of the Inclosure Act 1845 does not apply is an easy one.

### **CONCLUSION**

- 20. For all of the reasons above it is submitted that it is appropriate for the CRA for the land to be de-registered. It is plainly in the public interest for such a clear error to be corrected and all the more pressing since, as above, the land is covered by buildings.
- 21. The West Berkshire District Council, in its capacity as freehold owner, has supported the making of this application. In these circumstances, if there is at least one objection, then it is suggested that this the application is one to which r.26(3) of the Commons Registration (England) Regulations 2014 applies, being an application "where the registration authority has an interest in the outcome of the application or proposal such that there is unlikely to be confidence in the authority's ability impartially to determine it." The application must therefore, be referred to the Planning Inspectorate for determination.

**Paul Wilmshurst** 

**New Square Chambers** 

12 New Square

Lincoln's Inn

London

WC2A 3SW

19 July 2024

IN THE MATTER OF AN APPLICATION TO DE-REGISTER COMMON LAND KNOWN AS "THE CHILDREN'S CENTRE, LOWER WAY, THATCHAM"

**APPENDIX 1** 

Official Copy Title Plan - BK326407 Official Copy Register - BK326407

## HM Land Registry Official copy of title plan

Title number **BK326407**Ordnance Survey map reference **SU5167SW**Scale **1:1250**Administrative area **West Berkshire** 







# Official copy of register of title

### Title number BK326407

Edition date 12.08.2009

- This official copy shows the entries on the register of title on 19 JUL 2024 at 11:08:23.
- This date must be quoted as the "search from date" in any official search application based on this copy.
- The date at the beginning of an entry is the date on which the entry was made in the register.
- Issued on 19 Jul 2024.
- Under s.67 of the Land Registration Act 2002, this copy is admissible in evidence to the same extent as the original.
- This title is dealt with by HM Land Registry, Gloucester Office.

### A: Property Register

This register describes the land and estate comprised in the title.

### WEST BERKSHIRE

- 1 (06.01.1995) The Freehold land shown edged with red on the plan of the above Title filed at the Registry and being land on the north side of Lower Way, Thatcham.
- 2 (06.01.1995) The land tinted pink on the title plan has the benefit of the rights granted by a Deed dated 11 July 1994 made between (1) Trencherwood Homes (South Eastern) Limited (2) Newbury District Council and (3) Midland Bank PLC.

NOTE: Original filed.

3 (06.01.1995) The land tinted yellow on the title plan has the benefit of the following rights granted by but is subject to the following rights reserved by the Transfer dated 23 December 1994 referred to in the Charges Register:-

"THE Property is transferred together with the rights set out in the First Schedule

THERE are excepted and reserved out of the Property for the benefit of the Retained Land the rights set out in the Second Schedule

THE FIRST SCHEDULE

The Appurtenant Rights

Full right and liberty for the Purchaser its servants and workmen and others authorised by them to pass and repass at all times and for all purposes with or without vehicles and equipment over and along the land coloured brown on the attached plan being the adoptable roads and ways on the Vendor's Retained Land until such time as the same shall be taken over and become maintainable at the public expense and until such time to contribute to the maintenance thereof according to user

THE SECOND SCHEDULE

The Reserved Rights

The right for the Vendor in fee simple as appurtenant to the ownership

### A: Property Register continued

or occupation of the Retained Land at all times and for all purposes to use the pipes sewers cables and other service media now in under above or on the Property or any part of it together with the right to enter on the Property for the purpose of inspecting maintaining repairing and replacing all such pipes sewers cables and other service media."

NOTE 1: The Retained Land referred to adjoins the eastern boundary of the land in this title

NOTE 2: The land coloured brown referred to is reproduced on the title plan.

4 (07.03.2008) A new title plan based on the latest revision of the Ordnance Survey Map has been prepared.

### B: Proprietorship Register

This register specifies the class of title and identifies the owner. It contains any entries that affect the right of disposal.

### Title absolute

1 (06.01.1995) PROPRIETOR: WEST BERKSHIRE DISTRICT COUNCIL of Council Offices, Market Street, Newbury, Berks RG14 5LD and of DX30825, Newbury.

### C: Charges Register

### This register contains any charges and other matters that affect the land.

1 (06.01.1995) Wayleave Consent dated 21 October 1975 made by Newbury District Council relates to the erection, maintenance, repair, renewal, inspection and removal of electric lines and works.

NOTE: Copy filed.

2 (06.01.1995) Wayleave Consent undated under the hand of Michael John Harris relates to the erection, maintenance, repair, renewal, inspection and removal of electric lines and works.

NOTE: Copy filed.

3 (06.01.1995) The land tinted pink on the title plan is subject to the rights granted by a Deed dated 31 May 1994 made between (1) Newbury District Council and (2) Trencherwood Homes (South Eastern) Limited.

The said Deed also contains restrictive covenants by the grantor.

NOTE: Original filed.

A Transfer of the land tinted yellow on the title plan and other land dated 3 December 1993 made between (1) The Oxford Diocesan Board of Finance (Transferor) and (2) Trencherwood Homes (South Eastern) Limited (Transferee) contains the following covenants:-

"The Transferee to the intent and so as to bind the Property (so far as practicable) into whosesoever hands the same may come and for the benefit and protection of the adjoining land neighbouring lands now belonging to the Transferor and each and every part thereof shown edged green on the annexed plan ("the Retained Land") hereby for itself and its successors in title covenants with the Transferor to observe and perform the stipulations set out in the Third Schedule hereto

### THIRD SCHEDULE

### Restrictive Covenants

1. That neither the Property nor any part thereof nor any existing or future building thereon or on any part thereof shall at any time hereafter be used as or for a place of amusement hotel tavern inn or

### C: Charges Register continued

public house nor shall any spirituous or fermented liquors at any time be sold in or upon the Property or any part thereof and that no act deed matter or thing shall at any time be done suffered or permitted in or upon the Property or any part thereof which may be or become a nuisance annoyance or disturbance to the Transferor or its tenants or to the Incumbent for the time being of the benefice of Thatcham or his successors or which may tend to depreciate or lessen the value of the adjoining and neighbouring property belonging to the Transferor

- 2. Not to use the Property nor any part thereof except as a residential estate together with any other use incidental thereto
- 3. That no act deed matter or thing shall at any time be done suffered or permitted in or upon the Property or any part thereof which may be or become a nuisance annoyance or disturbance to the Minister for the time being conducting or the congregation attending divine service in the Parish Church of St. Mary Thatcham or the churchyard surrounding the same."

NOTE: The Retained Land referred to lies to the east of the land in this title.

The land tinted yellow on the title plan is subject to the following rights reserved by the Transfer dated 3 December 1993 referred to above:-

"EXCEPT AND RESERVING to the Transferor for the benefit of the Retained Land (as hereinafter defined) the rights set out in the Second Schedule hereto

### SECOND SCHEDULE

### Exceptions and Reservations

- 1. The right for the Transferor and all persons authorised by the Transferor (in common with all other persons having a similar right):-
- 1.1 at all times and for all reasonable purposes in connection with the use of the Retained Land until adoption to pass with or without vehicles along all roads verges and footpaths now or hereafter constructed with the Property which are intended to become highways maintainable at public expense ("the Estate Roads) and similar rights over any part of the Property lying between the Estate Roads and the Retained Land in any reasonable position or positions
- 1.2 to connect up to and to use all main foul and surface water sewers now or hereafter constructed within the Property which are intended to become sewers maintainable at the public expense ("the Estate Sewers") for the passage of water and sewage PROVIDED THAT any such connection shall be
- 1.2.1 in such position as the Transferee may reasonably determine and
- $1.2.2\,$  made causing the minimum of damage any such damage to be put right forthwith
- 1.3 to use all drains channels sewers (excluding the Estate Sewers) pipes wires cables watercourses gutters and other conducting media whatsoever (and any structures incidental to the user thereof) now or hereafter constructed ("the Service Installations") comprised in the Property for the passage of water sewage gas electricity and other services
- 1.4 to enter upon the Property (other than the site of any electricity sub-station or similar installation) at all reasonable times (and at any time in an emergency) so far as may be necessary for the purposes of inspecting maintaining repairing and renewing the Estate Roads the Estate Sewers and the Service Installations comprised in the Property and similar rights so far as the same may be required by any Statutory Authorities or Service Supply Companies in connection with the supply of services usually provided or maintained by them PROVIDED that in exercising such right of entry the Transferor shall cause the minimum of damage and forthwith shall put right such damage as may be caused

### Title number BK326407

### C: Charges Register continued

- 2. Any rights of light or air which would prejudicially affect the use by the Transferor of the Retained Land for building or any other purpose are hereby expressly excepted from the effect of the Transfer and it is hereby declared that the Transferee shall not become entitled to any such rights for the benefit of the Property."
- 6 (06.01.1995) A Transfer of the land tinted yellow on the title plan dated 23 December 1994 made between (1) Trencherwood Homes (South Eastern) Limited (Vendor) and (2) Newbury District Council (Purchaser) contains the following covenants:-

"THE Purchaser so as to bind the whole and every part of the Property covenants with the Vendor for the benefit of the whole and every part of the Retained Land as set out in the Third Schedule

### THE THIRD SCHEDULE

### The Restrictive Covenant

- (1) Not to use the Property or any part thereof except as an open space
- (2) Not to erect any buildings or other constructions on the Property."

NOTE: The Retained Land referred to adjoins the eastern boundary of the land in this title.

### End of register

IN THE MATTER OF AN APPLICATION TO DE-REGISTER COMMON LAND KNOWN AS "THE CHILDREN'S CENTRE, LOWER WAY, THATCHAM"

### **APPENDIX 2**

Commons Registration Act 1965 Application – 21.6.68

CR Form 7

This section for official use only.

Official stamp of registration authority indicating date of receipt

COMMONS REGISTRATION ACT 1965
BERKSHIRE COUNTY COUNCIL
REGISTRATION AUTHORITY
-1 MAR 1968

Application No. 328
Register Unit No(s):

87.

COMMONS REGISTRATION ACT 1965

# Application for the registration of land as common land

IMPORTANT NOTE: Before filling in this form, read carefully the notes on the back. An incorrectly completed application form may be rejected.

'Insert name of registration authority (see Note 1).

To the

Berkshire County Council

Application is hereby made for the registration as common land of the land described

### Part 1.

Name and address of the applicant.

(Give Christian names or forenames and surname or, in the case of a society or other body, the full title of the body. If part 2 is not completed all correspondence and notices will be sent to the applicant.)

THATCHAM PARISH COUNCIL
21 Bath Road,

Thatcham,

Newbury

Part 2.

Name and address of solicitor, if any.

(This part should be completed only if a solicitor has been instructed for the purposes of the application. If it is completed, all correspondence and notices will be sent to the solicitor.)

Part 3. (See Notes 2, 3 and 4).

Particulars of the land to be registered, i.e. the land claimed to be common land.

Name by which usually known

Gravel Pit,

me by which usually known

Lower Way,

Locality

Thatcham

(Thatcham Inclosure Ward 1852)

losure Ward 1852

\*Delete reference to plan where none is submitted. A plan must be used except as mentioned in

Colour on plan herewith'

Green

Part 4. (See Note 7.) For applications submitted after 30th June, 1968 (to be disregarded in other cases). Does the prescribed fee of £5 accompany this application? If not, state whether this is for reason (a) or (b) mentioned in Note 7, and give the appropriate particulars required

\*Signature of applicant or of person on applicant's behalf.

by the applicant personally, unless the applicant is a body corporate or unincorporate, in which case it must be signed by the secretary or some other duly authorised officer.

Signature of applicant or of person on applicant's behalf.

Signature of applicant or of person on applicant's behalf.

Dividing the property of the person of applicant or of person on applicant's behalf.

by that note.

(See Note 5)

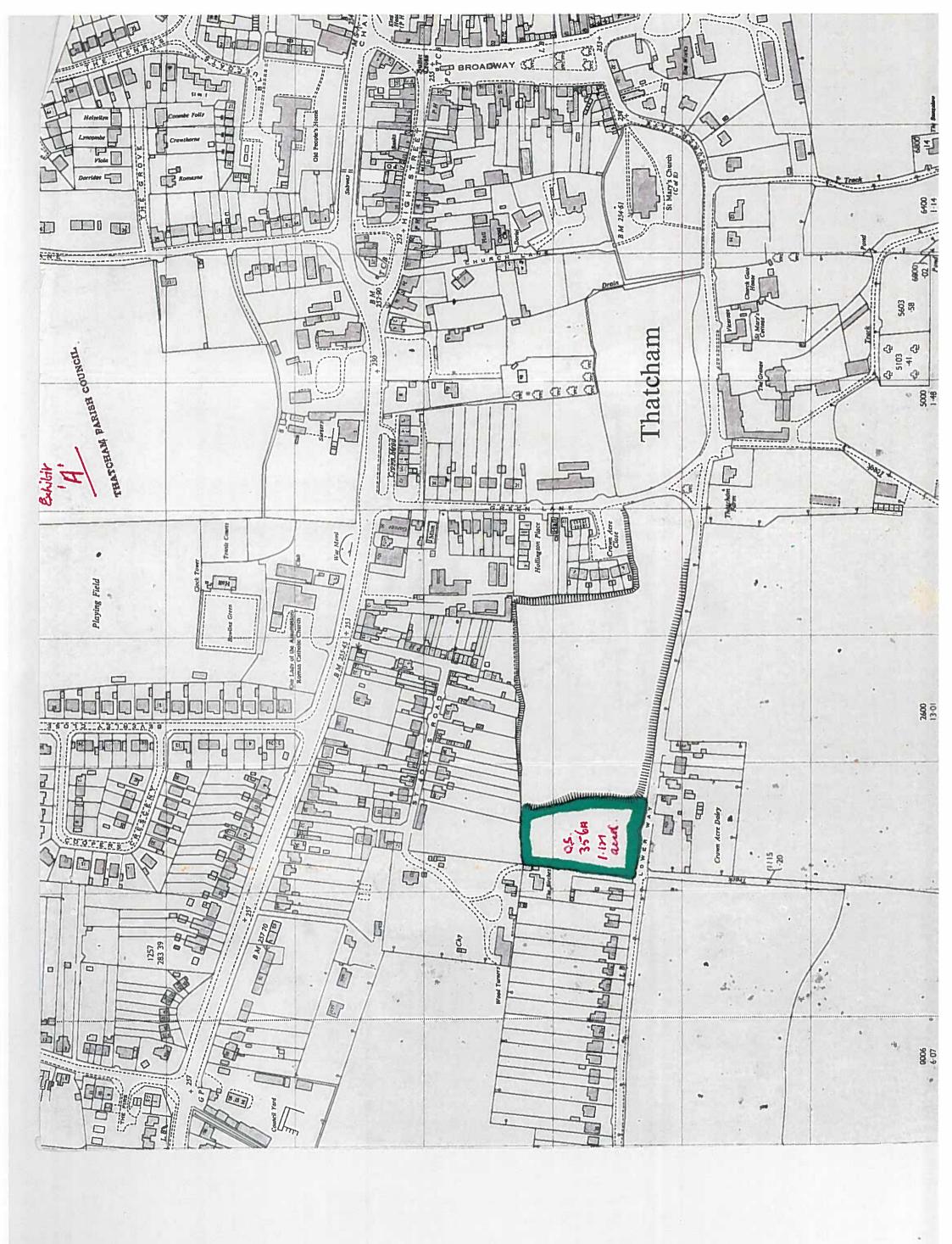
### Statutory Declaration in Support

To be made by the applicant personally, unless the applicant is a body corporate or unincorporate, in which case the declaration must be made by the person who has signed the application. Inapplicable wording should be deleted throughout.

	are, in which case the declaration must be made by the person who has signed the application.  Inapplicable wording should be deleted throughout.
	V
Insert full name.	Solemnly and sincerely declare as follows:
	1. Fun the person who has signed the foregoing application.
<sup>2</sup> Strike out this paragraph if it does not apply. <sup>3</sup> Insert capacity in which acting.	2. "I am to the applicant and am duly authorised by the applicant to make the foregoing application.
	3. Thave read Notes 2 and 3 on the back of the application form and believe that the land described in the application is common land.
'Strike out this paragraph if there is no plan. 'Insert "marking" as on plan (see Note 5).	4. 'The plan now produced and shown to me marked " A " is the plan referred to in the application.  And I make this solemn declaration, conscientiously believing the same to be true, and by virtue of the Statutory Declarations Act 1835.
	Declared by the said Phyllis Paris and Phyllis Davies
	Gredens Widdlin Warthall. The Marchael
	in the bouli of Buts.
	this day of Jelman 1968.
	Before me, Signature S. J. Toulock
	Address bg Station Road,
	Statation Berks.

REMINDER TO OFFICER TAKING DECLARATION:
Please initial all alterations and mark any plan as an exhibit.

Qualification .



The Hart Marker To South Washington

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IN THE MATTER OF AN APPLICATION TO DE-REGISTER COMMON LAND KNOWN AS "THE CHILDREN'S CENTRE, LOWER WAY, THATCHAM"

### **APPENDIX 3**

Registration of common land – Land Section Registration of common land – Ownership Section Registration of common land – Rights Section CL87 Notes

Edition No.

See Overleaf for Notes

# Register of COMMON LAND

LAND SECTION—Sheet No. |

2.NO. ECT. No. and date of entry No. 2 below (See entr) 1968. Description of the land, reference to the register map, registration particulars etc. No. 328 made land Hed Gravel hit hower

The registration at entry No. 1 above, being undisputed, became final on 1st October 1970.

# Register of COMMON LAND

OWNERSHIP SECTION—Sheet No.

Note: This section contains the registration of every person registered under the Act as owner of any of the land described in the land section of this register unit. It does not contain any registration in respect of land of which the freehold is registered under the Land Registration Acts 1925 and 1936, but the absence from this section of a registration in respect of any land described in the land section does not necessarily indicate that the freehold of that land is registered under those Acts.

Edition No. Register unit No. C. L. 87

See Overleaf for Notes

								6-191	June.	204	_	No. and date of entry	-
						1					, ,   1	No. and date of application	2
OF SECTION 8(2) OF THE CON	OF THE COMMONS COMMISSION	RIGISTERED PURSUANT TO									Kembury Rural District Council	Name and Address of person registered as owner	3
COMMONS REGISTRATION ACT. 1965.	COMMONS COMMISSIONER CREET DOUTY UNDER THE PROVISIONE	DIRECTION (NO. 33) DATES STH JUNE 1973,	Commono Registration Act. 1965 as the owner.	no person is negistered under Section it of the	under title No BIK 110945 and of which said paid	the Land Registration Acts 1925 to 1971 freehold	part of the said land not registered under	of this Register which said part is the	being the Land comprised in the Land Section	Lawes Way, Thatcham, newbury Runal District	Part of the land known as the braws Pit,	Particulars of the land to which the registration applies	4

Note: This section contains the registration of every right of common registered under the Act as exercisable over the whole or any part of the land described in the land section of this register unit.

Registration authority

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Register unit No. C.k.87. Edition No.

See Overleaf for Notes

# Register of COMMON LAND

RIGHTS SECTION—Sheet No.

No.
No. and date of entry
No. and date of application
Name and address of every applicant for registration, and the capacity in which he applied
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Particulars of the right of common, and of the land over which it is exercisable
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Particulars of the land (if any) to which the right is attached
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The land called Gravel Pit, Lower Way, Thatcham in the parish of Thatcham, Berks as marked on sheet 56NW (application No 328 by Thatcham Parish Council).

Undisputed - became final on 1st October, 1970.

No notes on land section.

Land not subject to any rights of common.

Part of the land registered under the Land Registration Acts 1925 and 1971 under BK 110945.

The remainder subject to ownership registration by Newbury Rural District Council following direction (No 33) dated 5th June 1973 by the Commons Commissioner. (decision letter dated 29/3/73) (hearing held 21/3/73) (ref 2/U/79)

Land comprises of 1.121 acres.

### CL 87

The land called Gravel Pit, Lower Way Thatcham in the parish of Thatcham, Berkshire as marked on sheet 56NW (application No. 328 by Thatcham Parish Council).

No notes on land section

Land not subject to any rights o common.

Part of the land registered under the Land Registration Acts 1925 and 1971 under BK. 110945. The remainder subject to ownership registration by Newbury Rural District Council following the Direction (no33) dated 5th June 1973 by the Commons Commissioner. (decision letter dated 29/3/73) (hearing held 21/3/73) (ref. 2/U/79)

Land comprises of 1.121 acres

(

Children's Centre building on the corner land- leased from Newbury District Council. They wish to build a new premises and my advice will be to ask for DOE approval.

IN THE MATTER OF AN APPLICATION TO DE-REGISTER COMMON LAND KNOWN AS "THE CHILDREN'S CENTRE, LOWER WAY, THATCHAM"

### **APPENDIX 4**

Letter from Commons Commissioners – 13.4.1973 Letter 5.4.1991



# The Office of the Commons Commissioners Watergate House, 15 York Buildings Adelphi, London WC2N 6LB

Telephone 01-839 7196 ext

The Clerk,
Berkshire County Council
Shirehall,
Reading, RGL 3EY

Date

13 April 1973

Dear Sir

Commons Registration Act 1965
Reference No. 2/U/79

The Gravel Pit, Thatcham

Register Unit No. C.L.87

I enclose a copy of the decision of the Commons Commissioner in this matter.

Any application to the Commissioner for the statement of a case must be made in writing addressed to me at this office, and must state the point of law in question.

Since you may not, in law, be a ''person aggrieved'', you are recommended to take legal advice if you contemplate requiring the Commissioner to state a case.

If you were entitled to be heard at the hearing of this matter, but did not attend the hearing, the Commissioner may, on an application made by you within 10 days from the date of this letter, re-open the hearing and set aside his decision on such terms as he thinks fit, if he is satisfied that you had sufficient reason for your absence.

Yours faithfully,

B. Fletcher

Clerk of the Commons Commissioners.



COMMONS REGISTRATION ACT 1965

Reference No 2/U/79

In the Matter of the Gravel Pit, Thatcham, Newbury R.D., Berkshire

### DECISION

This reference relates to the question of the ownership of part of land known as the Gravel Pit, Lower Way, Thatcham, Newbury Rural District being the land comprised in the Land Section of Register Unit No CL.87 in the Register of Common Land maintained by the Berkshire County Council. The said part is the land which forms part of that comprised in this Register Unit, which is no registered under the Land Registration Acts 1925 to 1971 freehold under Title No BK 110945 and of which no person is registered under section 4 of the Commons Registration Act 1965 as the owner.

Following upon the public notice of this reference Newbury Rural District Council in a letter dated 2 January 1973 claimed to be the freehold owner of the land in question and no other person claimed to be the owner or to have information as to its ownership.

I held a hearing for the purpose of inquiring into the question of the ownership of the land at Reading on 21 March 1973. The hearing was attended by Newbury Rural District Council who were represented by Nr J A Rowe their Deputy Clerk.

Fir Howe produced a statutory declaration made 7 July 1972 by Fir B J Thetford clerk of the Council, who had then held that position for 4 years. He said that by the Thatchem Inclosure Award dated 6 November 1852 the land was vested in the Surveyor of the Highways of the Borough Tithing in the Parish of Thatchem and their successors, that by virtue of sections 25 and 67 of the Local Government Act 1894 it became vested in the Council, that the records of the Council's lands show that the Council have received the rents and profits up to 1963 and since then it had been let rent free and that the Council had been in full and undisturbed possession and enjoyment without any adverse claim during the period he had been clerk and previously thereto according to the said records.

Hr Rowe in his oral evidence said:— He had been Deputy Clerk for the last 4 years. The land is now flat grass land, used for grazing. Up to 1962 it was a pit — waste land the Council filled it in and it is now let rent free to bring it back to reasonable agricultural land. It may by reason of its situation be of value for other purposes. There are houses on the west and north; the large piece of land on the east is part of an old pit about 6 feet below road level and owned by the Church Commissioners. The part registered under the Land Registration Acts is very small when compared with the rest.

On the evidence outlined above, I conclude that the Council is in possession of this land and that it is practically certain that their possession will never be disturbed. Possession in such circumstances being equivalent to ownership, I am therefore satisfied (notwithstanding that the Award was not produced or relied on) that the Council is the owner of the land, and I shall accordingly direct the Berkshire County Council, as registration authority under section 8(2) of the Act of 1965, to register Newbury Rural District Council as the owner of the part of the land comprised in this Register Unit and not registered under the Land Registration Acts.



I am required by regulation 30(1) of the Commons Commissioners Regulations 1971 to explain that a person aggrieved by this decision as being erroneous in point of lat mey, within 6 weeks from the date on which notice of the decision is sent to him, require me to state a case for the decision of the High Court.

Dated this

2915

day of March

ay of March 1973

a. a. Barden 7. Ce

Commons Commissioner

ENV PTM

Mr P Moate Direct Dial 233122

5 April, 1991

Dear Sir

# COMMON LAND, LOWER WAY, THATCHAM

I thank you for your letter of 7 March and apologise for the delay in replying. I enclose an application form for a search of the Register of Common Land. Please return it to me duly completed together with the necessary plans and fee so that a search can be made as requested.

As well as the usual need to obtain planning permission for development it is also necessary in certain circumstances to seek the consent of the Secretary of State under Section 194 of the Law of Property Act 1925 before buildings can be erected on common land. The rights that existed in 1926 are relevant in determining whether Section 194 applies to a particular common.

At a hearing before the Commons Commissioner to establish ownership of CL87, held on 29 March 1973 a Statutory Declaration by Mr B J Thetford, Clerk to the then Newbury Rural District Council, was produced. Mr Thetford declared that by the Thatcham Inclosure Award dated 6 November 1852 the land was vested in the Surveyor of the Highways of the Borough Tithing in the Parish of Thatcham and their successors, that by virtue of Sections 25 and 67 of the Local Government Act 1894 it became vested in the Council, that the records of the Council's lands showed that the Council had received the rents and profits up to 1963 and since then it had been let rent free and the Council had been in full and undistrubed possession and enjoyment without any adverse claim during the period he had been Clerk (4 years) and previously thereto according to the said records.

Mr Rowe, who was Deputy Clerk of Newbury Rural District Council, was present and said the land was now flat grass land, used for grazing. Up to 1962 it was a pit-waste land; the Council filled it in and it was let rent free to bring it back to reasonable agricultural land. It may by reason of its situation be of value for other purposes. There were houses

on the west and north; the large piece of land on the east was part of an old pit about 6 feet below road level and was owned by the Church Commissioners.

This is the only historical background I have and there are no rights registered over CL87.

Yours faithfully

County Solicitor

Mr D F Long 6 St Marks Close Thatcham Berkshire

PTM272RS

# **APPENDIX 5**

Commons Registration Act 1965 (Section 5 Notification of, and objections to, registration)

# Commons Registration Act 1965 c. 64

# s. 5 Notification of, and objections to, registration.



### Version 1 of 3

2 January 1967 - 30 September 2008

## **Subjects**

Real property

# Keywords

Commons; Land registration; Notification; Objections

# 5.— Notification of, and objections to, registration.

- (1) A registration authority shall give such notices and take such other steps as may be prescribed for informing the public of any registration made by it under section 4 of this Act, of the times and places where copies of the relevant entries in the register may be inspected and of the period during which and the manner in which objection to the registration may be made to the authority.
- (2) The period during which objections to any registration under section 4 of this Act may be made shall be such period, ending not less than two years after the date of the registration, as may be prescribed.
- (3) Where any land or rights over land are registered under section 4 of this Act but no person is so registered as the owner of the land the registration authority may, if it thinks fit, make an objection to the registration notwithstanding that it has no interest in the land.
- (4) Where an objection to a registration under section 4 of this Act is made, the registration authority shall note the objection on the register and shall give such notice as may be prescribed to the person (if any) on whose application the registration was made and to any person whose application is noted under section 4(4) of this Act.
- (5) Where a person to whom notice has been given under subsection (4) of this section so requests or where the registration was made otherwise than on the application of any person, the registration authority may, if it thinks fit, cancel or modify a registration to which objection is made under this section.
- (6) Where such an objection is made, then, unless the objection is withdrawn or the registration cancelled before the end of such period as may be prescribed, the registration authority shall refer the matter to a Commons Commissioner.
- (7) An objection to the registration of any land as common land or as a town or village green shall be treated for the purposes of this Act as being also an objection to any registration (whenever made) under section 4 of this Act of any rights over the land.
- (8) A registration authority shall take such steps as may be prescribed for informing the public of any objection which they have noted on the register under this section and of the times and places where copies of the relevant entries in the register may be inspected.
- (9) Where regulations under this Act require copies of any entries in a register to be sent by the registration authority to another local authority they may require that other authority to make the copies available for inspection in such manner as may be prescribed.

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# **APPENDIX 6**

Statutory Declaration of Brian Thetford – July 1972

- I, BRIAN JOHN THETFORD Clerk of Newbury Rural District Council
  HEREBY SOLEMNLY AND SINCERELY DECLARE as follows:-
- 1. I am the Clerk of Newbury Rural District Council and have held that position for over four years.-
- 2. I have in my possession the records of the land in the Parish of Thatcham in the County of Berks belonging to the Newbury Rural District Council.-
- 3. By the Thatcham Inclosure Award dated the 6th day of November 1852 the land described in the Schedule hereto was vested in the Surveyors of the Highways of the Borough Tithing in the said Parish of Thatcham and their successors for ever and by virtue of Sections 25 and 67 of the Local Government Act 1894 the said land became vested in Newbury Rural District Council.-
- 4. The said records of the Council's lands in the Parish of Thatcham show that the Council have received the rents and profits from the said land up until the year 1963 and since that date the Council have let the said land rent free. The said Council have been in full and undisturbed possession and enjoyment of the said land since it become vested in them and in receipt of the rents and profits thereof without any adverse claim during the whole of the time that I have been Clerk to the Council as aforesaid and during the period previously thereto according to the said records.

  5. I am able to make this Declaration from the knowledge which I have acquired of the properties and land of the Newbury Rual District Council during the period for which I have held the appointment as Clerk

  AND I MAKE this solemn declaration conscientiously believing

# SCHEDULE

Statutory Declarations Act 1835 .-

the same to be true and by virtue of the provisions of the

1.121 scres of land situate in the Parish of Thatcham in the County of Berks and having a frontage to Lower Way Thatcham aforesaid as the same is shown for the purpose of identification

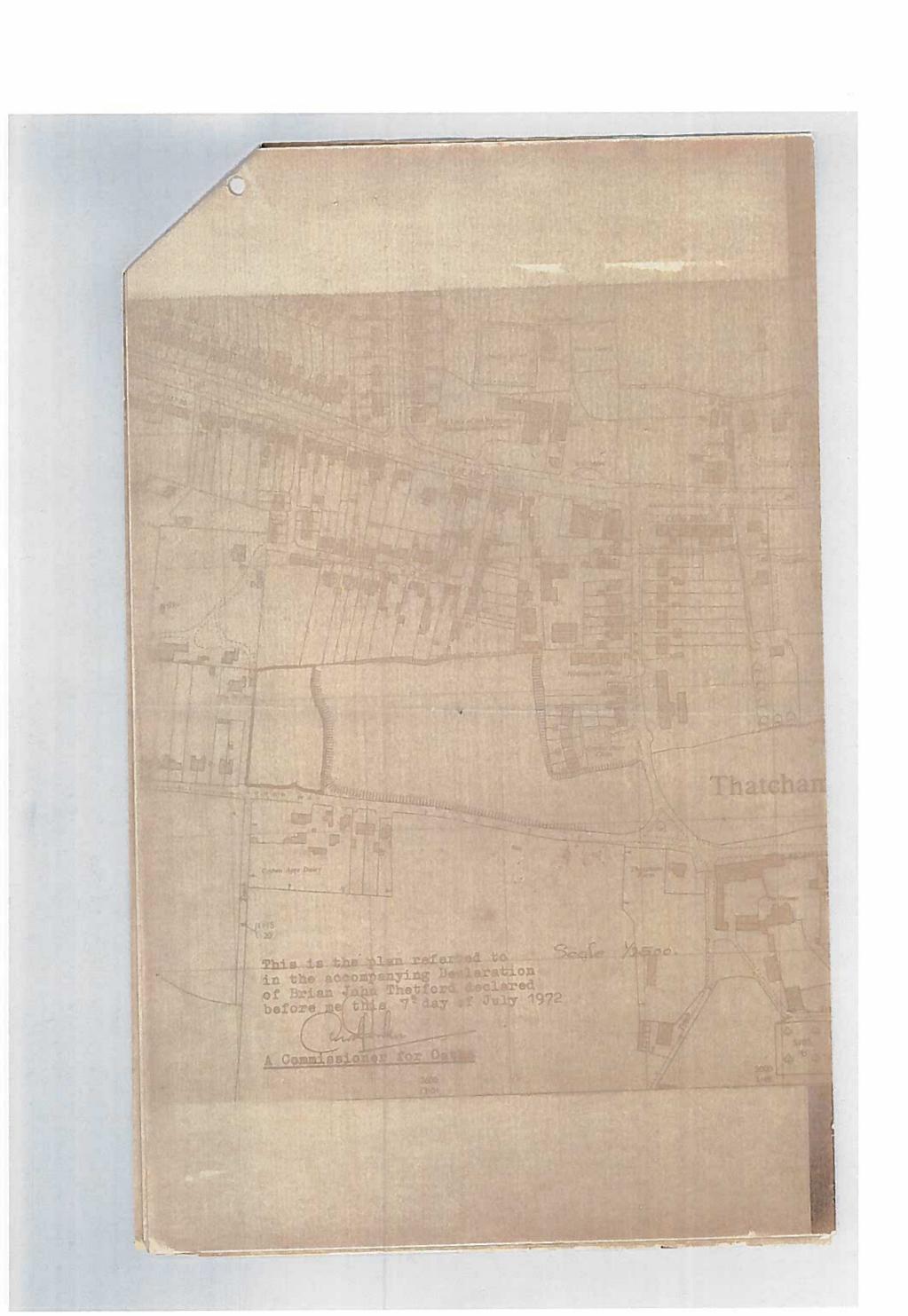
edged red on the attached plan which said land comprises the

DECLARED at NEWBURY in the County of BERKS this 7 th day of July 1972.-

The &

Before me,

A Commissioner for Oaths.



# **APPENDIX 7**

Gadsden on Commons and Greens (Current Edn) pages 3 -53

# GADSDEN ON COMMONS AND GREENS

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y enclosure, ct manorial as a public a regulated work by the / the site. It incultivated uld seem to

ase of AG v for grazing he manor at ler the lord, or termors, at the CRA to rights of to copyhold peen argued rength since entury. Thus e more than y excluded

Moor.<sup>306</sup> A ancies with noor. It was mor and the ig it all into he Hanmer

-124.

)73) 15/D/1-3,

9/D/9-10,

definition. The Commissioner went on to consider whether the land was also occupied and took the view, however, that:

"... to the extent to which the rents paid under the agreements are greater than the rents which could have been obtained for the farms without any right to graze on Arden Moor, the owner is in receipt of money from the Moor and is thereby enjoying benefit from it. The owner is using the land by taking in the sheep of other people to graze on it, it being immaterial that the owners of the sheep are also tenants of other land belonging to the same owner. In my view such a use of land is sufficient to make it occupied and thus to take it out of the category of 'waste lands'."

# Tenanted and leased land

The Commissioners have consistently held that where land is let or leased the land cannot be waste land of a manor. Thus, land let since 1897, although remaining unenclosed, must have been converted to demesne land. In such circumstances it could not be construed as being waste land. Further, land leased for a term of years is demesne, 308 and the inclusion of land in a tenancy agreement without actual occupation is sufficient to destroy waste status. 309 In contradistinction, the existence of a sporting tenancy over a waste is not only consistent with its character as parcel of the manor but also may be supportive of such status. 310

Rights attached to leases, tenancies and licences were excluded from registration under the CRA 1965. Thus the tenant's interest in a lease was not capable of being registered, but the landlord's interest was probably capable of being registered. Similarly rights of sole pasture if let or licensed are not capable of being registered by the tenant or licensee. A similar position applies under the 2006 Act. However, it must be noted that severance has been restricted since the enactment of section 9, but severance is permitted in specifically defined cases such as an authorised—temporary severance by letting or leasing of a right of common by virtue of Schedule 1, paragraph 2, to the 2006 Act. 311

# Protected land

There is no compelling reason why land which is regulated under the Metropolitan Commons Acts 1866 to 1878, the Commons Act 1876 or a local Act should

<sup>307</sup> Re Hardown Hill, Whitechurch, Canonicorum and Chideock, Dorset (No.1). Re (1974) 10/D/45-55.

311 See 3-118 below. 21 127 to behavior as \$5, grant (Tables 21.12) (A20) and (Alares 21.10) (A10)

3-53

-54

<sup>&</sup>lt;sup>308</sup> Re land to the north of Pipers Green, Brockley Hill, Stanmore, Greater London (1974) 59/D/7.
<sup>309</sup> Re Waste Land, Carperby, N Yorks. (1977) 268/D/96; contra Re Twm Barlwm Common, Risca and Rogerstone (1986) 273/D/106-7, per Chief Commissioner Langdon Davies: letting of land is a relevant but not conclusive consideration; a tenancy gives a right to occupy; "occupation" a question of fact (sed quaere whether receipt of rent by the lord is not an indication that the land is of demesne status).

<sup>310</sup> Re Burton Heath; Bellord v Colyer (unreported 12 May 1983) per Nourse J.

# **APPENDIX 8**

Gadsden on Commons and Greens (2nd Ed) pages 1-31

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"commons" are defined in previous statutes, although usually by reference to lands described for the purposes of inclosure in another Act. In modern statutes there seems to have been a tendency to rely on the definition contained in the CRA 1965. That definition, however, had its own obscurities. This part of the chapter considers in outline first the various definitions which are currently available. The Acts of Parliament are then noted where there is no definition as such but which throw light on the classes of land concerned either by a physical description or by reference to the rights exercisable over the land. and dent conservation of restriction of section of the conservation of the conservatio

# Earlier commons legislation

In the earlier statutes definitions of common land were unknown and the land 1-30 affected is described by its physical nature or the use to which it is put. In the Commons Act 1285 (now repealed), which was concerned with the lord's right to remove land from common land status by the process known as approvement, 132 reference was made only to wastes, woods and pastures. The Inclosure Act 1773 (still in force) is concerned with "the better cultivation, improvement and regulation of the Common Arable Fields, Wastes and Commons of Pasture". In the absence of definitions, however, it is left to the description of rights to qualify the various provisions.

# 19th century commons legislation

everage independing

The description of "land subject to be inclosed" described in section 11 of the Inclosure Act 1845, i.e. the land eligible for inclusion in an inclosure award, most nearly approximates to the land described in the present work as the "common lands". 133 The categories are:

"... all lands subject to any rights of common whatsoever, and whether such rights may be exercised or enjoyed at all times, or may be exercised or enjoyed only during limited times, seasons, or periods, or be subject to any suspension or restriction whatsoever in respect of the time of enjoyment thereof; ...

all gated and stinted pastures in which the property of the soil or some part thereof is in the owners of the cattle gates or other gates or stints, or any of them; ...

and also all gated and stinted pastures in which no part of the property of the soil is in the owners of the cattle gates or other gates or stints, or any of

all land held, occupied, or used in common, either at all times or during any time or season, or periodically, and either for all purposes or for any limited purpose, and whether the separate parcels of the several owners of

132 Repealed by the 2006 Act s.50, Sch.6, Pt 3, and see below 5-40.

<sup>133</sup> NB the exception of waste land of a manor not subject to rights of common. This is wholly exceptional, being a form of unincumbered freehold land which was included as a statutory form of common land: see the CRA 1965 s.22(1), now repealed by the 2006 Act s.49, Sch.6, Pt 1.

the soil shall or shall not be known by metes or bounds or otherwise distinguishable; ...

all land in which the property or right of or to the vesture or herbage, or any part thereof, during the whole or any part of the year, or the property or right of or to the wood or underwood growing and to grow thereon, is separated from the property of the soil; ...

and all lot meadows and other lands the occupation or enjoyment of the separate lots or parcels of which is subject to interchange among the respective owners in any known course of rotation or otherwise, shall be land subject to be inclosed under this Act".

' As might be expected, the categories of land correspond to those described already as existing under the common law. The first relates to common land as generally understood whilst making it clear that the Act applies to the land whether the rights are exercisable at all times of the year or part of the year only. The second and third categories are those described now as regulated and stinted pastures. The fourth is clearly intended to bring into scope all common fields which are held, used or occupied in common for all or part of the year whether the individual ownerships are divided or not. The final category makes certain that lot meadows and any analogous lands are included, although generally this type of land would also fall into category four. The fifth category of land described may also overlap the fourth where the land is used in common but additionally will apply where a sole right of vesture, herbage or underwood is held by one person to the exclusion of the owner of the soil. Vesture 134 is a right to take all the herbage on land including the underwood and herbage 135 is the right to cut grass as well as graze it. A sole owner of vesture or herbage will be unusual today. A right to wood and underwood is a similar right related only to trees large and small and is thought to be now obsolete.

In later 19th century statutes these definitions tended to be by reference to land subject to be inclosed under the Inclosure Acts. This seems to indicate that all the categories of land included were seen at that time as at least being part of the common lands. The CRA 1965 definition was an exception. 136

1-32 Metropolitan Commons Acts 1866 to 1898: Section 3 of the Metropolitan Commons Act 1866 defined a "common" to mean any land subject to rights of common. This was clearly found to be inadequate and by section 2 of the Metropolitan Commons Amendment Act 1869 the words "and any land subject to be included under the provisions of the Inclosure Act 1845" were added. The word "included" almost certainly must be a mistake in substitution for "inclosed" if for no other reason than that any land could be included in an inclosure award whether subject to be inclosed or not.137

<sup>&</sup>lt;sup>134</sup> cf. 2–51.

<sup>135</sup> cf. 2-53.

<sup>136</sup> CRA 1965 s.22(1), now repealed by the 2006 Act s.49, Sch.6, Pt 1, and see 3-40 and 3-46.

<sup>137</sup> Inclosure Act 1845 s.86; Inclosure Act 1848 s.l.

# **APPENDIX 9**

Commons and Greens, the Modern Law (2nd Ed) - Definitions

# Commons and Greens The Modern Law

Second Edition

Angela Sydenham

₱ lime legal

# Chapter 3

# **RIGHTS OF COMMON**

# 3.1 Definitions

# 3.1.1 Definition of Right of Common

A right of common is a form of profit à prendre. This has been defined as "the right to take something off another person's land". The right must be capable of ownership. It must be part of the land, or minerals or crops or wild animals on the land. The common law definition of a right of common is such a right where the surplus belongs to the owner of the soil. The interest must be held for an equivalent of a fee simple in possession. The Commons Act 2006 gives the following definition:

"right of common includes a cattlegate or beastgate (by whatever name known) and a right of sole or several vesture or herbage or of sole or several pasture, but does not include a right held for a term of years or from year to year".

Rights of common were defined in similar terms in the Commons Registration Act 1965.<sup>4</sup>

The definition is wider than the common law definition, as it includes rights where there is no residuary interest in the owner of the soil. Beastgate and cattlegate are terms used in different parts of the country to describe the right to graze a fixed number of animals on the common. It may be that the owners of the rights have the exclusive right to graze the land, the owner of the soil having no residual rights, or the owners of the rights may be grazing the land because they are also owners of the soil.

The right of sole vesture extends to the enjoyment of the corn, grass, underwood and sweepage (ie all that came under the sweep of the scythe). Pasturage is the right to take grass by the mouths of cattle. Herbage probably includes the right to cut the grass. Sole and several means that the owner of the soil has no interest in the right. The right may be held by one or more persons. It should be noted that sole rights which are not rights of vesture, herbage or pasture, although they are profits à prendre, are not rights of common and are not registrable under the

Alfred F. Beckett Ltd v Lyons [1967] Ch 449 at 482.

Before 1926, a right of common could exist as a customary right annexed to a copyhold estate. Copyholders could not acquire rights by prescription as they could not hold a freehold estate.

Section 61(1). Section 22(1).

Commons Act 2006. Nor were they registrable under the Commons Registration Act 1965.

# 3.1.2 Appendant or Appurtenant

A right of common appendant was a common law incident which attached to the grant of arable land before the Statute of Quia Emptores 1290.5 It gave certain freehold tenants the right to use the manorial waste for horses and oxen which were needed to plough, and cows and sheep to manure, the arable land. The right could not be severed from the land to which it was appendant. A right appurtenant is annexed to land, but an appurtenant right of pasture could, before 28 June 2005, be severed from the land, provided the right of common was for a fixed number of animals. The grazing right, unlike a right appendant, is not just for cattle, sheep, horses and oxen. It has been held to exist in respect of donkeys, swine, goats and sheep. An appurtenant right may be annexed to any type of land including buildings, and the subject matter is not limited to grazing. There may, for instance, be a right to take peat for the benefit of a particular house. The other main difference between rights appendant and appurtenant was that, where the owner of an appendant right bought part of the common over which the right was exercised, he lost a proportionate part of the right because of the unity of ownership. On the other hand, where the owner of an appurtenant right bought part of the common, the whole of his right was extinguished.6

These distinctions are no longer relevant. The Commons Act 2006 provides that no registered common rights may be severed except in very limited circumstances.7 In addition, variation, apportionment and extinguishment can only take place in accordance with the Act.

# 3.1.3 In Gross

There are rights of common which are not annexed to land. Sole rights are generally held in gross. In Anderson v Bostock, it was held that an exclusive

Tyrringham's Case (1854) 76 ER 973.

Commons Act 2006, s 9.

Some inclosure awards may have allotted sole rights as appurtenant to land. See Gadsden on Commons and Greens (Sweet and Maxwell), para 2.09.

[1976] Ch 312.

This statute abolished sub-infeudation, ie the lord of the manor could no longer carve out new freehold estates from his own interest. He could transfer only his own freehold estate, or part of it, to another, or grant lesser interests.

Once the sections are in force in the particular area. At the time of writing, these sections are in force only in the registration areas in England of the registration authorities specified in Commons Registration (England) Regulations 2014, SI 2014/3038, Sch 1 - that is, the original pioneer areas and Cumbria and North

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right of grazing could not be an appurtenant right. Appurtenant rights have to be related to the needs or use of the dominant tenement.

Since 28 June 2005, it has not been possible, except in limited specified circumstances, to convert appurtenant rights into rights in gross. However, all existing registered rights in gross will continue.

# 3.1.4 Pur Cause de Vicinage

This is a right which allows the commoners of one common to let their cattle<sup>11</sup> stray onto a contiguous common. It is ancillary to a right of common appendant, appurtenant or in gross, and it can exist only in connection with a common of pasturage. The right must have existed since time immemorial or for a period which raises that presumption (eg in living memory). The cattle must have been originally turned out on the home common which must be capable of feeding that number of animals. The total enclosure of one common would terminate the arrangement. There are several statutory provisions which prevent such enclosure.

# 3.2 Subject Matter of Rights of Common

# 3.2.1 Introduction

The main classification of rights of common by subject matter is set out below. However, rights of common are not limited to these categories. The validity of any right depends on it being entered in the registers of common land or town or village greens (TVGs) held by the registration authorities. <sup>12</sup> For rights other than pasture, it may be necessary to look behind the registers to discover the nature and extent of the right. Sole rights, other than sole rights of vesture, herbage and pasture, <sup>13</sup> are not rights of common.

# 3.2.2 Common of Pasture

As has been explained above, a right of pasture can be appendant, appurtenant or in gross. A common of pasture was limited either to a fixed number of animals or according to the principle of levancy and couchancy (ie the number of animals which could be over-wintered on the in-by farm; literally, the number of animals which could stand up and lie down). The Commons Registration Act 1965<sup>14</sup> required all grazing rights to be registered for a fixed number of animals, including those which were formerly measured by levancy and couchancy.

Section 15. Section 15.

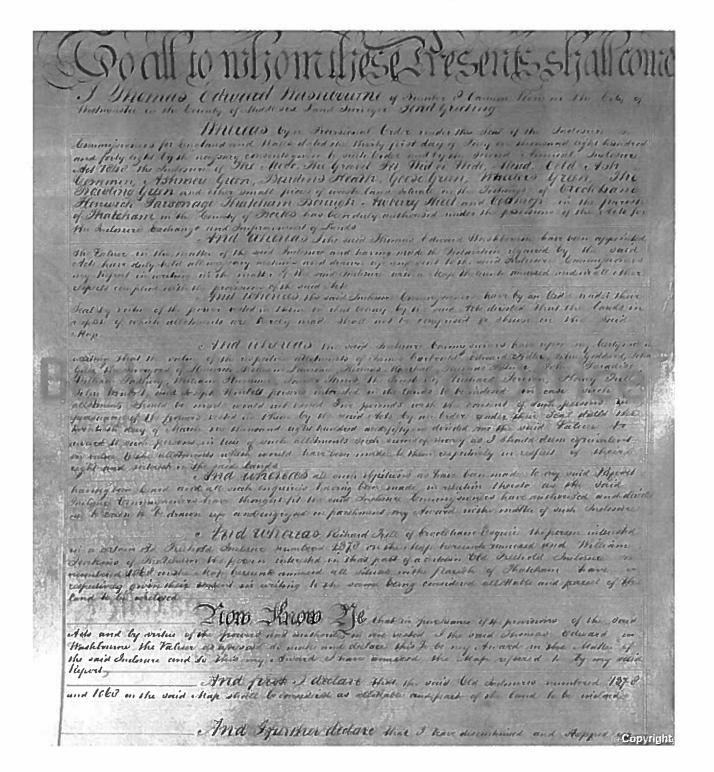
Cattle, in the context of rights of common of pasture, is not limited to bovine animals. See *Halsbury's Laws of England* (5th edition, 2009 reissue), Vol 13, para 436, note 1.

Commons Act 2006, ss 6, 18.

See definition of rights of common: ibid, s 61(1).

# **APPENDIX 10**

Thatcham Inclosure Award 1852



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